

**INDIAN NATIONS COUNCIL OF GOVERNMENTS
BOARD OF DIRECTORS REGULAR MEETING HELD
Tuesday, May 12, 2026, at 1:30 p.m.**

Minutes

1. Call to Order

A regular meeting of the Board of Directors of the Indian Nations Council of Governments was held on Tuesday, May 12, 2026, at 1:30 p.m., 1 West 3rd Street, Williams Tower I, Plaza Level, Saint Francis Health System Conference Room, Tulsa, Oklahoma. Pursuant to the Open Meeting Law, the agenda was posted with the Tulsa County Clerk on May 7, 2026. The meeting was called to order by the Vice Chair, Chris Benge, and a quorum was declared.

Members Present:

Anthony Archie – City of Tulsa
Mickey Baldwin – Okmulgee
Chris Benge – Tulsa County
Mike Burdge – Sand Springs
Ron Burrows – Rogers County
Joyce Calvert – Glenpool
Julie Casteen – Coweta
Sarah Davis – City of Tulsa
Jackie Dutton – City of Tulsa
David Ford – Muscogee (Creek) Nation
Lisa Ford – Broken Arrow
Karen Keith – Tulsa County

Jody King – Catoosa
Mike Miller – City of Tulsa
Pete Regan – Tulsa County
Michael Spurgeon – Broken Arrow
Newt Stephens – Creek County
Shane Stone – City of Tulsa
Candy Thomas – Osage Nation
Joey Wiedel – Bixby
Michael Willis – Tulsa County
Debra Wimpee – Broken Arrow
Kris Wyatt - Bristow

Staff Present:

LaDonna Brewer
Rich Brierre
Thomas Dow
Brad Gemeinhart
Jared Hurst
Clint Johnson

Edward Jones
Rachel Moore
Chase Phillips
Ty Simmons
Brenda Strahan
Doug Wellman

Guests:

Bobby Schultz
Joshua Sharum

Kathleen Spurgeon

2. Approval of Minutes of INCOG Board meeting April 14, 2026

Upon motion duly made by Mr. Burdge and seconded by Ms. Thomas, the Board voted to approve the minutes of April 14, 2026. Motion carried.

Aye: Benge, Burdge, Burrows, Calvert, Casteen, Davis, Dutton, D. Ford, L. Ford, Keith, King, Miller, Regan, Spurgeon, Stephens, Stone, Thomas, Wiedel, Willis, Wimpee, Wyatt
Nay: None
Abstain: None

3. Staff Report

Rich Brierre presented this item to the Board.

Transportation Program

USDOT has issued a call for projects for the Safe Streets and Roads for All program. The application deadline is May 26th. You may recollect that INCOG secured a \$20M implementation grant that is in the design process for projects in Tulsa, Broken Arrow, Jenks, Owasso, Tulsa County and Wagoner County. This new call for projects includes both implementation grants, for entities with approved plans, and planning grants. The City of Tulsa is applying for a SS4A planning grant and we are also working with Creek County to submit an application that will now include the City of Bristow for an implementation project.

Community and Economic Development

State CDBG (ODOC) Water and Wastewater applications were submitted for Barnsdall, Oilton, Prue, Porter, and Creek County (RWD#5) projects by the May 1st deadline.

We are also working with the City of Tulsa on an EDA Disaster Supplemental Grant request for funding to assist with the new Tulsa Public Safety Center. We anticipate that the grant request will be submitted later this month.

We continue working with other economic development organizations to develop a consensus recommendation to the Governor regarding Opportunity Zone census tract designations. The Governor will begin submitting recommendations to the Treasury Department after July 1st.

Energy & Environmental Sustainability

A record crowd attended the Ozone Alert season launch at Driller Stadium on April 29th.

Planning

Staff are working with Tulsa County as it establishes a new Tulsa County Planning Commission and a new Tulsa County Board of Adjustment by the end of June.

National Association of Regional Councils Annual Conference

We are hosting the National Association of Regional Councils 60th Annual Conference and Exhibition June 7th through the 10th here in Tulsa. Chairman Stan Saltee and Mayor Nichols will be providing welcome remarks, and Karen Keith, who serves on the national board, will be moderating several sessions.

A reminder regarding our June board meeting. The INCOG Board of Directors meeting has been moved to June 9th.

4. Legislative Report

Mr. Brierre reported that the Legislature continues working toward adjournment amid ongoing tension between the House and Senate. Of local interest, HB2123 authorizing a toll bridge near Bixby, became law without the Governor's signature and provides greater flexibility for toll facility financing by removing previous restrictions tied to a standalone 30-year structure. Senate Joint Resolution 39, which would reduce the cap on ad valorem tax increases from 3% to 1.75%, passed the House but lacked the two-thirds vote required for immediate enactment, placing the measure on the November ballot. House Joint Resolution 1067 concerning Medicaid expansion remains unresolved in conference committee and could still appear on the November ballot. HB3045, prohibiting insurance charges for accident response fees, failed in Senate committee after the City of Tulsa successfully utilized the municipal impact provision, a longstanding CTAG-supported law requiring lawmakers to consider the financial effects of legislation on municipalities. Legislation allowing virtual participation in open meetings also failed, as did HB4178 concerning tax exemptions for municipal trusts. SB563 dealing with

county planning commissions passed the House in substitute form and now awaits final Senate action, with a decision expected by Thursday.

[Mr. Baldwin and Mr. Archie arrived]

5. Air Quality Report

Clint Johnson, Director of Energy and Environmental Sustainability Programs, provided an update on the 2026 ozone season and the region's ongoing air quality efforts. He noted that 2026 marks the 36th year of the Ozone Alert Program, the first such program in the country. Although there were no official ozone alert days issued during the 2025 season, the Tulsa area recorded three ozone exceedances late in the season that pushed the region slightly about the federal standard with a three-year average of 71 parts per billion, compared to the standard of 70. Mr. Johnson explained that ozone forms when emissions from vehicles and industry react with sunlight and noted that transportation emissions account for roughly 60% of ozone precursors. He also stated that pollution transported from Texas contributes to local ozone levels. Despite currently being out of compliance, the EPA will review the ozone standard in 2029, and the region is expected to return to compliance next year as the high ozone readings from 2023 roll off the calculation.

Mr. Johnson emphasized the health impacts of ozone exposure, particularly for children, seniors, pregnant women, and individuals with asthma. He encouraged the public to use the Ozone Alert Program website to access forecasts, air quality data, and sign up for text or email alerts. He also highlighted efforts to expand outreach through social media, particularly targeting younger audiences, through a new partnership with Resolute PR and collaboration with local meteorologist Mike Collier to increase public awareness and participation in the program. Mr. Johnson answered questions from the board.

6. Transportation Program

A. Coordinated Human Services Program

Chase Phillips presented an overview of the Coordinated Plan, which guides the administration of Federal Section 5310 funds, a transportation program designated for seniors and individuals with disabilities. INCOG receives approximately \$1 million annually through the program and uses the plan to assess regional transportation needs, coordinate stakeholder engagement, and strategically allocate funding across the transportation management area. Mr. Phillips noted that the regions aging population and increasing disability rates continue to heighten demand for transportation services.

The presentation highlighted the extensive outreach conducted with transportation providers, nonprofit organizations, human services agencies, and local governments. A key finding from the process was that many human service organizations are operating transportation programs out of necessity, even though transportation is not part of their primary mission. This has created overlapping and uncoordinated services across the region, with multiple organizations often serving the same clients and destinations independently. He emphasized that there are significant opportunities for greater coordination among providers, including shared transportation services and contracted transportation arrangements, which could improve efficiency and reduce costs.

Mr. Phillips also reviewed how Section 5310 funding has been distributed since 2017. Approximately 80% of the funding has gone to transportation-focused organizations, primarily for capital expenses such as vehicles and equipment, while nonprofit and human service organizations have relied more heavily on operating assistance. Because federal guidelines emphasize capital expenditures, INCOG is working to strategically balance

operating and capital grants while encouraging more coordinated transportation solutions. The Board was asked to approve the Coordinated Human Services Plan.

Upon motion, made by Mr. Burdge and seconded by Mr. Regan, the board voted to approve the Coordinated Human Services Transportation Plan.

Aye: Archie, Baldwin, Benge, Burdge, Burrows, Calvert, Casteen, Davis, Dutton, D. Ford, L. Ford, Keith, King, Miller, Regan, Spurgeon, Stephens, Stone, Thomas, Wiedel, Willis, Wimpee, Wyatt
Nay: None
Abstain: None

7. Aging Services

A. Approval of the SFY2027 Title III Older Americans Act Funding allocations

Brenda Strahan presented the Area Agency on Aging recommendations for SFY2027 funding allocations for Older Americans Act programs and services serving Tulsa, Creek, and Osage Counties. The Board approved four-year contracts for these services in April of 2024. We are now preparing to begin the third year of those contracts on July 1st. Each year we receive funding allocations from DHS Aging Services for the upcoming fiscal year, and those funds must be allocated among our 11 contracted service providers. The Resource Allocation Committee of the Tri-County council on Aging met on May 6th and reviewed those proposed funding allocations for the SFY2027 for our Title III organizations. A summary of their recommendations is included in your agenda packet and has been approved by the Tri-County Council on Aging. The Board was asked to approve the recommendations by the Tri-County Council on Aging and to authorize execution of contracts.

Upon motion, made by Mr. Stone and seconded by Ms. Keith, the board voted to approve the providers and services recommended by the Tri-County Council on Aging Resource Allocation Committee. Motion Carried

Aye: Archie, Baldwin, Benge, Burdge, Burrows, Calvert, Casteen, Davis, Dutton, D. Ford, L. Ford, Keith, King, Miller, Regan, Spurgeon, Stephens, Stone, Thomas, Wiedel, Willis, Wimpee, Wyatt
Nay: None
Abstain: None

B. Approval of Nomination to Tri-County Council on Aging

Brenda Strahan presented a recommendation to appoint Patricia Carter-Breeckner to the Tri-County Council on Aging, which serves as the advisory council for the Area Agency on Aging. The council is required by policy and is composed primarily of individuals aged 60 and older who represent a cross-section of aging services and interests across Tulsa, Creek, and Osage Counties. Patricia Carter-Becker was unanimously approved by the council during its May 6 meeting. The Board was asked to approve the appointment of Patricia Carter-Breeckner to the Tri-County Council on Aging.

Upon motion duly made by Ms. Calvert and seconded by Ms. Keith the Board voted to approve the nomination of Patricia Carter-Breeckner to the Tri-County Council on Aging. Motion carried.

Aye: Archie, Baldwin, Benge, Burdge, Burrows, Calvert, Casteen, Davis, Dutton, D. Ford, L. Ford, Keith, King, Miller, Regan, Spurgeon, Stephens, Stone, Thomas, Wiedel, Willis, Wimpee, Wyatt
Nay: None

Abstain: None

8. Contracts

Mr. Brierre presented this item to the Board.

A. Receivables:

1. Federal Transit Administration – Enhanced Mobility for Seniors and Persons with Disabilities Program (Section 5310) – Grant OK-2026-013-00 FFY2024 and FFY2025 – \$1,940,289 (FY2023 grant \$940,854)

B. Expenditures:

1. Rural Economic Action Plan (REAP) Program contract extensions from June 30, 2026 through May 31, 2027
 - a. Town of Sperry – Purchase of Aerators, Anchors, Electrical Upgrade (250120)
 - b. Town of Depew – SCADE System and Chloritization Improvements (250121)
 - c. Town of Avant – Equipment for Drainage, Gas Equipment, Utilities Building (250123)
 - d. Osage County for Pershing Fire – Purchase of Two High Volume Pump Trucks (250124)
 - e. Town of Mounds – Jaws of Life (250127)
 - f. City of Drumright – Waterline Replacement (250130)
 - g. Creek County for Olive Fire – Fire Training Container (250131)
 - h. Osage County for Osage Cove – Concrete and Electrical for New Building (250132)
 - i. Osage County for Nelagoney Rural VFD – Purchase of Brush Truck (250134)
 - j. Osage County for Greyhorse Indian Village FD – Purchase of Fire Brush Truck – (250137)
 - k. City of Bristow – Security Equipment/Building Add-On for City Hall (250138)
 - l. City of Hominy – Road Repair (250220)
 - m. Town of Fairfax – Road Repair (250221)
 - n. Haskell – Road Resurfacing (250222)
 - o. Town of Wynona – Road Resurfacing and Drainage Repairs (250225)
 - p. Tulsa County – Road Repairs (250226)
 - q. Creek County – Road Repairs (250227)
 - r. Creek County - Road Repairs (250228)
 - s. Town of Inola – Road Repairs (250229)
 - t. Osage County for RWD #5 – Water Treatment Plant improvements (250320)

Upon motion duly made by Ms. Burdge and seconded by Mr. Regan the Board voted to approve the contract as presented. Motion carried.

Aye: Archie, Baldwin, Bengé, Burdge, Burrows, Calvert, Casteen, Davis, Dutton, D. Ford, L. Ford, Keith, King, Miller, Regan, Spurgeon, Stephens, Stone, Thomas, Wiedel, Willis, Wimpee, Wyatt

Nay: None

Abstain: None

8. New Business

No new business.

9. Announcements

The Chair mentioned the successful Ozone Alert event at Drillers Stadium and recent aerospace and space industry developments in the Tulsa region. The Greenwood Entrepreneurship at Moton (GEM) grand opening was recognized. Mr. Brierre noted the historic Moton Hospital redevelopment received the “Star of the Southwest” award from the Southwest Region Economic Development Association. INCOG secured a \$3 million EDA grant toward the \$9 million redevelopment project.

Announcements were made regarding upcoming Route 66 events, including the Capital Cruise, Rooster Days in Broken Arrow, the Bixby BBQ and Blues Festival, and upcoming Oklahoma Municipal League Conference and National League of Cities Women in Municipal Government Conference to be hosted in Broken Arrow in June.

10. Adjourn

There being no further business the meeting was adjourned.